Ref: 17-5161

### **AGENDA**

# HUMAN RESOURCES COMMITTEE MEETING LEUCADIA WASTEWATER DISTRICT

September 26, 2016 – 8:30 AM 1960 La Costa Avenue, Carlsbad, CA 92009

- 1. Call to Order
- 2. Roll Call
- 3. Public Comment
- 4. New Business
  - A. Discussion of Leucadia Wastewater District (LWD) Employee Compensation (Pages 2-33)
- 5. Information Items
  None.
- 6. Directors' Comments
- 7. General Manager's Comments
- 8. Adjournment

#### **MEMORANDUM**

Ref: 17-5163

DATE:

September 21, 2016

TO:

Human Resources Committee

FROM:

Paul J. Bushee, General Manager

SUBJECT:

Discussion of Leucadia Wastewater District (LWD) Employee Compensation

#### RECOMMENDATION:

Staff requests that the Human Resources Committee:

1. Discuss and provide direction, as appropriate.

#### BACKGROUND:

#### Tactical Goal: Financial / Discussion of LWD Compensation

This item is a follow-up to the discussion regarding LWD's compensation at the June 2016 Board of Directors meeting. At the meeting, Vice President Hanson expressed concerns with LWD's compensation process during the Board's consideration of the Employee's Salary & Benefits Resolution. The Board approved the resolution and referred further discussion of employee compensation to the Human Resources Committee (HRC).

From the June discussion, it appears that there was some confusion as to how LWD's compensation program works especially in regards to LWD's salary survey process. To provide a brief background, LWD contracted with Rewards Strategy Group (RSG) to conduct a compensation study in the spring of 2008. The study was prompted by an employee satisfaction survey where a number of employees expressed concerns with LWD compensation at that time.

#### 2008 Compensation Study

RSG developed a compensation program that compared LWD salaries to 18 other similar organizations. As part of the process, RSG reviewed job descriptions for LWD and the 18 organizations and developed comparable positions for each of LWD's job classifications. The study also proposed a compensation target of 10% above the average for each LWD classification. The Board of Directors reviewed and approved the proposed compensation program in May 2008. To provide additional background, the staff report and Board minutes from the May 2008 Board meeting have been attached for your review.

#### 2012 HRC Review

In January 2012, the HRC reviewed LWD's compensation program to determine if a new salary study was warranted. Staff and HRC reviewed the salary survey process at that time and HRC determined that a new study was not needed. The January 2012 staff report and HRC minutes have also been attached for your review.

#### DISCUSSION:

In terms of the salary survey process, staff has annually updated its salary survey information using the same organizations and job comparisons approved by the Board of Directors in 2008. Please note that from time to time that the comparison agencies have reclassified or changed the name of some of the original job classifications. In these instances, staff does review the job descriptions to determine the appropriate comparable job classification.

The information attached has been provided as a starting point for the HRC's discussion of this issue. Staff requests that the HRC review and discuss this information and provide direction, as appropriate.

PJB:

Attachments

### ATTACHMENT 1

STAFF REPORT: FY 2009 INFORMAL INPUT PROCESS

#### MEMORANDUM

Date:

May 8, 2008

To:

**Board of Directors** 

From:

Paul J. Bushee, General Manager

Subject:

Closed Session - Fiscal Year 2009 (FY 09) Informal Input Process

#### RECOMMENDED

Staff requests that the Human Resources Committee recommend that the Board of Directors:

1) Review overall FY 09 Personnel Budget

- 2) Consider adjusting LWD Salary Ranges to 10% above the compensation survey average.
- 3) Consider narrowing LWD Salary Ranges from 40% to 25%.
- 4) Consider a 3% General Wage Adjustment.
- 5) Consider Merit Pool/Individual Incentive Compensation Funding at \$53,085.
- 6) Consider Team Incentive Program Funding at \$31,851.
- 7) Review the results of the benefits survey.
- 8) Discuss and take other action as appropriate.

#### DISCUSSION

The Human Resources Committee (HRC) reviewed this item at its April 29, 2009, meeting and is scheduled to further review this information on May 12, 2008. Modifications to this item, if any, will be reported to the Board as appropriate.

The Leucadia Wastewater District (LWD) employees are not represented. The employees have met to discuss compensation and benefit issues and have submitted their requests to management for consideration as part of the budget process. In addition, LWD recently retained Reward Strategy Group (RSG) to conduct a compensation study. The compensation study was an outcrop of the employee surveys conducted by Jeff Bills in December 2007. You may recall that, overall, the employee survey information was very favorable, however, there was concern from employees regarding salaries.

As a result of the informal input process and the compensation study, staff proposes the following for the Board's consideration.

#### Item 1 - FY 09 Personnel Budget

LWD's personnel budget consists of two major components: a salaries component and a benefits component. For FY 09, the proposed personnel budget of \$2,164,807 represents a 6% or \$130,596 increase over the FY 08 Budget. Major changes to these two components are:

<u>Salaries</u> - The proposed salaries budget, which consists of salaries, overtime and stand-by pay, is \$1,443,359. This amount represents a 7% or \$89,953 increase over the FY 08 Budget and is mainly attributable to recommended salary range changes, merit pool and Incentive Pool funding. The overtime component remains flat with a proposed budget of \$50,000.

<u>Benefits</u> – The proposed benefits budget is \$721,448. This increase of 6% or \$40,643 is primarily attributable to anticipated increases in health benefits and PERS retirement benefits.

The Proposed FY 09 Personnel Budget is included as Attachment A for your review. It consists of the Personnel Expense Detail sheet and the Personnel Summary by Department sheet.

#### Item 2 - Salary Range Adjustment

As previously indicated, Staff recently retained RSG to conduct a compensation study for the District. The study analyzed and compared LWD's salary classification to 18 public agencies that provide similar services to the District. The survey showed that compensation for eight of LWD's twelve classifications are presently below the survey average. It also showed that the remaining four classifications are slightly above the survey average.

Based on the compensation study, staff is recommending that classification ranges be adjusted with maximum compensation being 10% above the survey average. LWD has strived to be the recognized leader of our industry. Over the past several years, the District has made tremendous improvement in this area and I believe that we are among the very best organizations that operate wastewater collection systems and recycled water facilities. We have also operated at this very high level using a very lean staffing approach. I believe that compensating our employees at 10% the survey average will allow our organization to continue to operate at the very highest levels. This adjustment will also allow LWD to: attract qualified employees; retain current employees; and motivate employees to continue directing their efforts towards achieving the District's goals.

Attachment B includes the proposed summary of the compensation analysis, the recommended FY 09 Salary Ranges at 10% above the industry average, as well as the existing FY 08 Salary Ranges for comparison.

#### Item 3 - Salary Range Spread

LWD's current salary ranges are based on a 40% spread from the top of the range to the bottom. The compensation study found that the salary range spreads of the 18 organizations studied averaged 28.9%. Over the past year, I have realized that salary range minimums at LWD are well below market level especially for our Utility Worker and Field Service Technician classifications. This is evident in that our recent recruitment efforts have brought in candidates with very limited experience. Although we have been pleased with the people we have hired, the training has been extensive and it can often take up to two years to bring these employees fully up to speed with the requirements of a Field Services Technician.

In order to better recruit staff and keep trained staff from moving to another organization, I am recommending that LWD's salary ranges be reduced from 40% to 25%. This spread is more consistent with other organizations in our industry and I believe will effectively make LWD's entry-level compensation much more competitive. By adjusting minimum salaries, some employees will be outside of their classification range. For these employees, compensation will be adjusted so that they fall within the range boundaries. The fiscal impact of these adjustments is approximately \$42,500.

Attachment C includes a summary of salary range spreads of the 18 organizations surveyed, as well as the comparisons of the salary range minimums for the Field Service Technician and Utility Worker classifications.

#### Item 4 - 3% General Wage Adjustment

LWD employees last received a general wage adjustment in 2004. San Diego County is currently experiencing dramatic economic changes related to increasing fuel prices, an unstable

housing market, adjusting interest rates and a general loss of purchasing power. Each of these factors impacts our employees.

As you are aware, LWD does not typically provide general wage adjustments. For the past several years we have moved the ranges upward by 3% to 4% annually, but all salary increases have been based on merit. However, most other public agencies have provided annual "across the board" general wage adjustments in addition to merit based increases. Over time, LWD's salaries have fallen behind.

To bring LWD's salaries somewhat back in-line, I am recommending a one-time 3% wage adjustment to those employees who will not be affected by the recommended range adjustments. This wage adjustment will also provide some equity to those employees not directly affected by the recommended range adjustments. A 3% adjustment is also consistent with what the employees requested as part of the informal input process. The fiscal impact of the 3% general adjustment is \$25,900. Annual adjustments to employee compensation will continue to be based on merit.

Attachment D includes an example showing how a LWD employee's salary compares to a similar employee at the Encina Wastewater Authority and the Vallecitos Water District over the past few years.

#### Item 5 – Merit Pool & Individual Incentive Compensation

The merit pool allows for merit based salary increase, and the individual incentive compensation allows for compensation for meeting the individual objectives of LWD's Incentive Program. Based on the discussion at the April 29, 2008 Human Resource Committee meeting, the proposed FY 09 funding has been adjusted downward to \$53,085 and covers both of these components. This amount represents an reduction of \$8,863 from last year's funding of \$61,948. The Incentive Compensation funding has been reduced to 5% of existing staff salaries compared to the 6% funding level of the last several years.

#### Item 6 - Organizational Incentive Compensation

Organizational Incentive Compensation covers funding for the Organizational Objectives of LWD's Incentive Program. The proposed FY 09 funding of \$31,851 represents \$9,448 reduction from last year's organization incentive funding of \$41,299. The FY 09 funding represents 3% of existing staff salaries as compared to 4% last year.

#### Item 7 - Benefits Survey

At its April 29, 2008, the HRC requested that RSG and staff provide supplemental information relating to LWD's benefits package. Mr. Allan Crecilius of RSG indicated that he would provide benefits information from a recent study conducted for the Encina Wastewater Authority in which LWD participated.

Attachment E includes a summary of RSG's benefit analysis results. It is important to note that the recent employee survey indicated that staff is very pleased with LWD's benefits package. Overall, the survey showed LWD's benefits package is very good and very much in-line with other organizations in our industry.

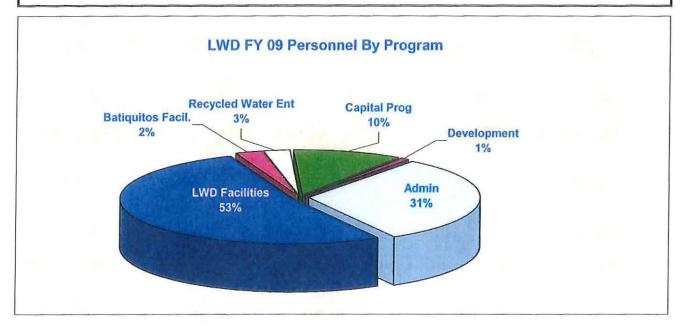
#### **LWD Organization**

LWD's existing organizational chart (Attachment F) includes 18 full time equivalent (FTE) positions and a 0.2 FTE part time position. No organizational staffing changes are proposed for FY 09.

Attachments

Leucadia Wastewater District
Fiscal Year 2009 Budget
<b>Personnel Summary By Department</b>

Program	FY	08 Budget	FY	08 Projected	FY	09 Proposed	% Change Bud to Bud
LWD Facilities							
Salaries	\$	701,616	\$	606,151		750,064	7%
Benefits	\$	364,093	\$ \$	317,496		. 387,416	6%
Total LWD Facilities	\$	1,065,709	\$	923,647		1,137,481	7%
Batiquitos Joint Facilites							
Salaries	\$	32,267	\$	29,384		34,625	7%
Benefits	\$	16,853	\$	16,276		17,863	6%
<b>Total Bat Joint Facilities</b>	\$	49,120	\$	45,660		52,488	7%
Recycled Water Enterprise:							
Salaries	\$	33,767	\$	27,792		36,125	7%
Benefits	\$	17,016	\$	14,546		18,025	6%
Total RW Enterprise	\$	50,783	\$	42,338		54,150	7%
Capital Program:							
Salaries	\$	139,600	\$	57,662	\$	149,715	7%
Benefits	\$		\$	19,656	\$	73,845	6%
Total Capital Program	\$	208,982	\$	77,318	\$	223,560	7%
Development:							
Salaries	\$	20,819	\$	10,582	\$	12,407	-40%
Benefits	\$	10,972	\$	5,616	\$	6,345	-42%
<b>Total Development</b>	\$	31,791	\$	16,198	\$	18,752	-41%
Administration							
Salaries	\$	425,335	\$	400,606	\$	460,424	8%
Benefits	\$	202,490	\$	207,593	\$	217,954	8%
<b>Total Admin</b>	\$	627,825	\$	608,199	\$	678,377	8%
Total Personnel Expense	\$	2,034,211	\$	1,713,360	\$	2,164,807	6%



# Leucadia Wastewater District Fiscal Year 2009 Operating & Capital Budgets Personnel Expense Detail

Acct #	Description	FY 08 Budget	FY 08 Projected	FY 09 Proposed	% Change Bud to Bud
4100	Salaries	-			
4110	Regular salaries	\$ 1,303,406	\$ 1,092,177	\$ 1,393,359	7%
4120	Overtime salaries	\$ 50,000	\$ 40,000	\$ 50,000	0%
	Total Salaries	\$ 1,353,406	\$ 1,132,177	\$ 1,443,359	7%
4200	Employee Benefits				
4210	F.I.C.A.	\$ 98,127	\$ 83,768	\$ 104,630	7%
4220	Medical insurance	\$ 195,457	\$ 166,856	\$ 210,096	7%
4221	Dental insurance	\$ 22,477	\$ 19,188	\$ 23,697	5%
4222	Disability insurance	\$ 13,310	\$ 11,362	\$ 14,288	7%
4223	Life insurance	\$ 4,240	\$ 3,620	\$ 4,938	16%
4224	Unemployment insurance	\$ -	\$ (H.	\$ <del>28</del> 0	0%
4225	Employee assistance program (EAP)	\$ 800	\$ 683	\$ 648	-19%
4226	Vision plan	\$ 3,953	\$ 3,375	\$ 3,947	0%
4230	Workers compensation insurance	\$ 39,413	\$ 33,646	\$ 31,068	-21%
4240	PERS, employee retirement	\$ 281,418	\$ 240,238	\$ 305,038	8%
4245	Section 125 plan	\$ 1,550	\$ 1,323	\$ 2,750	77%
4293	Deferred Compensation contribution	\$ 20,059	\$ 17,125	\$ 20,348	1%
	Total Benefits	\$ 680,805	\$ 581,183	\$ 721,448	6%
	TOTAL, SALARY & BENEFITS	\$ 2,034,211	\$ 1,713,360	\$ 2,164,807	6%

# LEUCADIA WASTEWATER DISTRICT Summary of Salary Survey Comparisons

District Class	District Range Max (\$)	# Comparisons	Survey Average (\$)	LWWD vs Average	Survey Median (\$)	LWWD vs Median	District Rank
Administrative Services Manager	117,894	17	120,585	(2.3)%	119,517	(1.4)%	11 of 18
Field Services Manager	117,894	15	123,330	(4.6)%	123,369	(4.6)%	11 of 16
Project Manager	102,752	15	102,475	+0.3%	104,250	(1.5)%	9 of 16
Field Services Supervisor	81,235	18	84,251	(3.7)%	82,750	(1.9)%	14 of 19
Field Services Specialist	66,106	14	65,554	+0.8%	64,594	+2.3%	6 of 15
Field Services Technician III	62,378	18	63,307	(1.5)%	61,671	+1.1%	10 of 19
Field Services Technician II	53,741	17	56,640	(5.4)%	56,891	(5.9)%	15 of 18
Field Services Technician I	48,314	17	50,480	(4.5)%	50,405	(4.3)%	15 of 18
Utility Worker	42,151	13	43,769	(3.8)%	44,136	(4.7)%	12 of 14
Executive Assistant	72,190	16	68,851	+4.8%	68,934	+4.7%	7 of 17
Accounting Technician	60,733	16	58,683	+3.5%	57,671	+5.3%	6 of 17
Administrative Specialist	50,252	18	50,698	(0.9)%	51,047	+1.6%	12 of 19

<sup>♦</sup> Eight District benchmarks are below survey average by between 0.9% and 5.4%.



April 2008

<sup>♦</sup> Four District benchmarks are above survey average by between 0.3% and 4.8%.

#### LEUCADIA WASTEWATER DISTRICT PROPOSED CLASSIFICATION RANGES FY 2009

		Salary	Ranges		
Position	Grade	Minimum	Maximum	Spread	
Field Services Manager Administrative Services Manager	19	\$ 108,000.00	\$135,000.00	25%	
Project Manager	18	\$ 90,000.00	\$112,500.00	25%	
Field Services Supervisor	17	\$ 75,000.00	\$ 93,750.00	25%	
Executive Assistant	16	\$ 62,500.00	\$ 78,125.00	25%	
Field Services Specialist Field ServicesTechnician III	15	\$ 56,800.00	\$ 71,000.00	25%	
Accounting Technician	14	\$ 53,080.00	\$ 66,350.00	25%	
Field Services Technician II	13	\$ 49,600.00	\$ 62,000.00	25%	
Vacant	12	\$ 46,720.00	\$ 58,400.00	25%	
Administrative Specialist Field Services Technician I	11	\$ 44,560.00	\$ 55,700.00	25%	
Vacant	10	\$ 49,600.00	\$ 62,000.00	25%	
Vacant	9	\$ 42,440.00	\$ 53,050.00	25%	
Utlity Worker	8	\$ 38,480.00	\$ 48,100.00	25%	

#### LEUCADIA WASTEWATER DISTRICT CLASSIFICATION RANGES FY 2008

		Salary	Ranges		
Position	Grade	Minimum	Maximum	Spread	
Field Services Manager Administrative Services Manager	8	\$ 84,210.29	\$117,894.40	40%	
Project Manager	7	\$ 73,394.29	\$102,752.00	40%	
Field Services Supervisor	6	\$ 58,024.75	\$ 81,234.65	40%	
Executive Assistant	5.5	\$ 51,564.51	\$ 72,190.31	40%	
Field Services Specialist	5	\$ 47,218.79	\$ 66,106.31	40%	
Field ServicesTechnician III	4.5	\$ 44,555.74	\$ 62,378.04	40%	
Accounting Technician	4	\$ 43,380.66	\$ 60,732.92	40%	
Field Services Technician II	3.5	\$ 38,386.76	\$ 53,741.46	40%	
Administrative Specialist	3	\$ 35,894.44	\$ 50,252.22	40%	
Field Services Technician I	2.5	\$ 34,509.99	\$ 48,313.99	40%	
Utlity Worker	2	\$ 30,107.88	\$ 42,151.03	40%	
Vacant	1	\$ 25,463.96	\$ 35,649.54	40%	

# LEUCADIA WASTEWATER DISTRICT Illustration of Salary Range Breadths among Survey Agencies

	Agency	Salary Range Breadth - Min to Max
1.	Eastern MWD	24.6%
2.	Encina WWA	23%
3.	Fallbrook PUD	25%
4.	Helix WD	27.6%
5.	Olivenhain MWD	40%
6.	Otay WD	25 %
7.	Padre Dam MWD	31%
8.	Rainbow MWD	31.2%
9.	Ramona MWD	27.7%
10.	Santa Fe ID	50%
11.	Vallecitos WD	34%
12.	Valley Center MWD	34%
13.	Vista ID	21.6%
14.	City of Carlsbad	21.6%
15.	City of Encinitas	34%
16.	City of Escondido	21.5%
17.	City of Oceanside	27.6%
18.	City of Vista	21.6%

#### **SUMMARY OF FINDINGS**

- ♦ Only two of the 18 organizations (11 percent of the survey sample) have minimums that are 40 percent or more below range maximums as does Leucadia WW District.
- ♦ The average range spread minimum to maximum for this survey group is 28.9 percent.

#### COMMENT

RSG has previously proposed a salary range for LWWD that is a 25 percent increase from minimum to range control point, and 31.25 percent for the full min to max.



# LEUCADIA WASTEWATER DISTRICT 2008 Salary Survey

### Special Supplemental Data Sheets: Range Minimums

Class:	Field Services Technician III		44,556
	Agency	Comparison Class	Salary Range Min
1.	Eastern MWD	Collections Systems Utility Worker III	48,027
2.	Encina WWA	Mechanical Technician II	62,275
3.	Fallbrook PUD	Utility Technician - Collections	48,792
4.	Helix WD	Utility Crew Member III	47,844
5.	Olivenhain MWD	Water Reclamation Operator III	49,079
6.	Otay WD	Senior Utility Worker/Equipment Operator	50,178
7.	Padre Dam MWD	Construction Equipment Operator	49,146
8.	Rainbow MWD	Utility Worker III – Water Services	46,197
9.	Ramona MWD	Systems Operator III	50,398
10.	Santa Fe ID	Senior Utility Worker	46,427
11.	Vallecitos WD	Systems Collection Worker III	44,844
12.	Valley Center MWD	Wastewater Systems Technician III	50,440
13.	Vista ID	Senior Construction Worker	54,533
14.	City of Carlsbad	Sanitation Systems Operator III	48,624
15.	City of Encinitas	Utility & Maintenance Technician IV	44,136
16.	City of Escondido	Senior Wastewater Collections Technician	47,352
17.	City of Oceanside	Senior Utility Worker	50,898
18.	City of Vista	Wastewater Worker III	45,984
	<del>-</del>		

Average Minimum:



# LEUCADIA WASTEWATER DISTRICT 2008 Salary Survey

### Special Supplemental Data Sheets: Range Minimums

Class:	Field Services Technician II		38,387
	Agency	Comparison Class	Salary Range Min
1.	Eastern MWD	Collections Systems Utility Worker II	45,739
2.	Encina WWA	Mechanical Technician I	53,820
3.	Fallbrook PUD	Utility Worker II - Collections	40,992
4.	Helix WD	Utility Crew Member II	43,392
5.	Olivenhain MWD	Water Reclamation Operator II	42,675
6.	Otay WD	Utility Worker II	45,513
7.	Padre Dam MWD	Utility Worker II	43,586
8.	Rainbow MWD	Utility Worker II – Wastewater	41,817
9.	Ramona MWD	Systems Operator II	46,842
10.	Santa Fe ID	Utility Worker II	38,169
11.	Vallecitos WD	Systems Collection Worker II	40,668
12.	Valley Center MWD	Wastewater Systems Technician II	45,750
13.	Vista ID	Facilities Worker/Equipment Operator	49,217
14.	City of Carlsbad	Sanitation Systems Operator II	44,020
15.	City of Encinitas	Utility & Maintenance Technician III	40,956
16.	City of Escondido	NC	-
17.	City of Oceanside	Utility Worker II	42,224
18.	City of Vista	Wastewater Worker II	40,704

Average Minimum:



# LEUCADIA WASTEWATER DISTRICT 2008 Salary Survey

### Special Supplemental Data Sheets: Range Minimums

Class:	Field Services Technician I		34,510
	Agency	Comparison Class	Salary Range Min
1.	Eastern MWD	Collections Systems Utility Worker I	41,496
2.	Encina WWA	NC	_
3.	Fallbrook PUD	Utility Worker I – Collections	37,152
4.	Helix WD	Utility Crew Member I	39,360
5.	Olivenhain MWD	Utility Worker II	37,433
6.	Otay WD	Utility Worker I	41,282
7.	Padre Dam MWD	Utility Worker I	37,966
8.	Rainbow MWD	Utility Worker I – Wastewater	37,849
9.	Ramona MWD	Systems Operator I	42,494
10.	Santa Fe ID	Utility Worker I	33,009
11.	Vallecitos WD	Systems Collection Worker I	35,136
12.	Valley Center MWD	Wastewater Systems Technician I	40,498
13.	Vista ID	Construction Worker	42,808
14.	City of Carlsbad	Utility Worker II	41,468
15.	City of Encinitas	Utility & Maintenance Technician II	37,776
16.	City of Escondido	Wastewater Collections Technician II	38,868
17.	City of Oceanside	Utility Worker I	38,480
18.	City of Vista	Wastewater Worker I	38,760

Average Minimum:



### LEUCADIA WASTEWATER DISTRICT

#### 2008 Salary Survey

### Special Supplemental Data Sheets: Range Minimums

Class:	Utility Worker	_	30,108
	Agency	Comparison Class	Salary Range Min
1.	Eastern MWD	Maintenance Trades Assistant	29,494
2.	Encina WWA	NC	_
3.	Fallbrook PUD	Maintenance Worker	35,376
4.	Helix WD	NC	_
5.	Olivenhain MWD	Utility Worker I	33,125
6.	Otay WD	NC	_
7.	Padre Dam MWD	NC	—×
8.	Rainbow MWD	Laborer	32,641
9.	Ramona MWD	Utility Worker I	35,048
10.	Santa Fe ID	NC	_
11.	Vallecitos WD	Building & Grounds Worker	33,456
12.	Valley Center MWD	Maintenance Worker I	33,317
13.	Vista ID	Laborer	40,901
14.	City of Carlsbad	Utility Worker I	35,365
15.	City of Encinitas	Utility & Maintenance Technician I	36,312
16.	City of Escondido	Wastewater Collections Technician I	35,208
17.	City of Oceanside	Maintenance Worker I	31,491
18.	City of Vista	Maintenance Worker I	36,024

Average Minimum:



### Leucadia Wastewater District Salary Comparison Example With 3% Adjustment for FY 09

Leucadia Wastewater District								
				General		Merit		New
Fiscal Year	Ba	se Salary	Wag	ge Adjustment		Increase	Ba	ase Salary
FY 03	\$	40,000	\$	-	\$	2,000	\$	42,000
FY 04	\$	42,000	\$	1,470	\$	2,100	\$	45,570
FY 05	\$	45,570	\$	1,367	\$	2,279	\$	49,216
FY 06	\$	49,216	\$	-	\$	2,461	\$	51,676
FY 07	\$	53,746	\$	-	\$	2,687	\$	56,433
FY 08	\$	56,433	\$	-	\$	2,822	\$	59,255
FY 09	\$	59,255	\$	1,778	\$	2,963	\$	63,995

		Er	icina Wa	astewater Aut	hor	rity		
			General		Merit		New	
Fiscal Year Base Salary		se Salary	Wage Adjustment		<u>Increase</u>		Base Salary	
FY 03	\$	40,000	\$	1,600	\$	2,000	\$	43,600
FY 04	\$	43,600	\$	1,744	\$	2,180	\$	47,524
FY 05	\$	47,524	\$	1,901	\$	2,376	\$	51,801
FY 06	\$	51,801	\$	2,072	\$	2,590	\$	56,463
FY 07	\$	56,463	\$	1,694	\$	2,823	\$	60,980
FY 08	\$	60,980	\$	2,439	\$	3,049	\$	66,469
FY 09	\$	66,469	\$	1,994	\$	3,323	\$	71,786

Vallecitos Water District									
			General		Merit		New		
Fiscal Year	Base Salary		Wage Adjustment		Increase		Base Salary		
FY 03	\$	40,000	\$	-	\$	2,000	\$	42,000	
FY 04	\$	42,000	\$	1,680	\$	2,100	\$	45,780	
FY 05	\$	45,780	\$	1,557	\$	2,289	\$	49,626	
FY 06	\$	49,626	\$	1,836	\$	2,481	\$	53,943	
FY 07	\$	53,943	\$	2,158	\$	2,697	\$	58,798	
FY 08	\$	58,798	\$	1,764	\$	2,940	\$	63,502	
FY 09	\$	63,502	\$	1,461	\$	3,175	\$	68,137	

<sup>1)</sup> Assumes similar good employee who receives a 5% meriancrease per year.

#### LEUCADIA WASTEWATER DISTRICT

#### Competitiveness of Benefits Participant Report

- There are four areas where Leucadia benefits are relatively low compared to the market.
  - > Of the 15 agencies providing retiree coverage for medical insurance, Leucadia has the lowest contribution at \$80.80/month. Coverage ranges from \$97/month to 100 percent of premium.
  - ➤ Leucadia offers 10 vacation days to start; the survey median is 12 days. The maximum vacation that Leucadia offers is 20 days, while the survey median is 23.
  - > Ten of the agencies surveyed offer a shift differential. All 10 agencies are higher than Leucadia's \$0.75/hr. p.m. and \$1.00/hr. a.m. The shift differential ranges from \$1.19/hr. to 6 percent.
  - > Of the 16 agencies surveyed, 16 provide tuition reimbursement. Nine of the 16 agencies offer a higher level of reimbursement than Leucadia.
- ♦ The areas where Leucadia's benefits are above average for the market:
  - ➤ Leucadia and only four of 18 surveyed agencies offer 100 percent medical coverage for employee +1 and family.
  - > Only San Elijo and Encina have a higher deferred compensation program matching up to 4 percent. Leucadia matches two percent, and the remaining agencies have limited or no deferred compensation.
  - > Of the nine water/wastewater/sanitation districts in PERS:
    - Two have the same retirement formula as Leucadia of 3 percent at 60.
    - Three have retirement formulas of 2.7 percent at 55.
    - Three have retirement formulas of 2.5 percent at 55.
    - One has retirement formula of 2 percent at 55.



#### **Benefits Survey Summary**

#### PARTICIPATING ORGANIZATIONS (N=18)

Eastern MWD Santa Margarita Water District

Encina Wastewater Authority So Orange County Wastewater Authority

Fallbrook PUD Vallecitos Water District

Orange County Sanitation District Valley Center MWD

Orange County Water District City of Escondido

Otay Water District City of Oceanside

Padre Dam MWD City of San Clemente

San Elijo JPA City of San Diego\*

Santa Fe Irrigation District City of Vista\*\*

\*The City of San Diego was only included in Health Care, Retirement Program (including Deferred Compensation and Supplemental Plans) and Vacation and Time-Off analysis.

\*\* The City of Vista was only included in Health Care, Retirement Program, Additional Policies, Vacation and Time-Off Analysis. Findings based on VCMA MOU 2007-2009.

#### HEALTH INSURANCE COVERAGE

- ♦ Twelve of 18 survey agencies offer at least one plan with 100 percent coverage for employee only and four of 18 survey agencies offer 100 percent coverage for employee +1 and family.
- Five agencies offer the CalPERs medical plans, three agencies offer a single plan, and the remainder offer either two or three plan levels.
- ♦ Orange County Sanitation has the lowest employer contribution range at \$229 \$1,270/month. San Elijo offers the highest employee contribution with a range of \$401 − \$1,853/month.



#### SECURITY AND RETIREMENT PLANS

- ♦ Of the 12 survey agencies that utilize CalPERS as the primary retirement system, ten offer an enhanced formula.
- Five of the 16 survey agencies participate in Social Security.
- Of those participating in Social Security, only one agency pays the employee contribution, and two have an enhanced CalPERS formula.
- Only four agencies in the survey offer a Supplemental Retirement Plan.

#### RETIREE BENEFITS

- Fourteen of 16 surveyed agencies provide medical insurance coverage for retirees.
- Twelve of the 14 agencies providing retiree medical insurance coverage contribute some portion of the premium.
- ♦ Coverage ranges from \$97/month to 100 percent of premium.
- None of the surveyed agencies offer retiree dental or vision coverage.
- There is no standard eligibility formula for retiree health insurance. However, the formulas tend to be based on a combination of age 50 or 55 and 5 or 10 years of service.

#### VACATION AND TIME OFF POLICIES

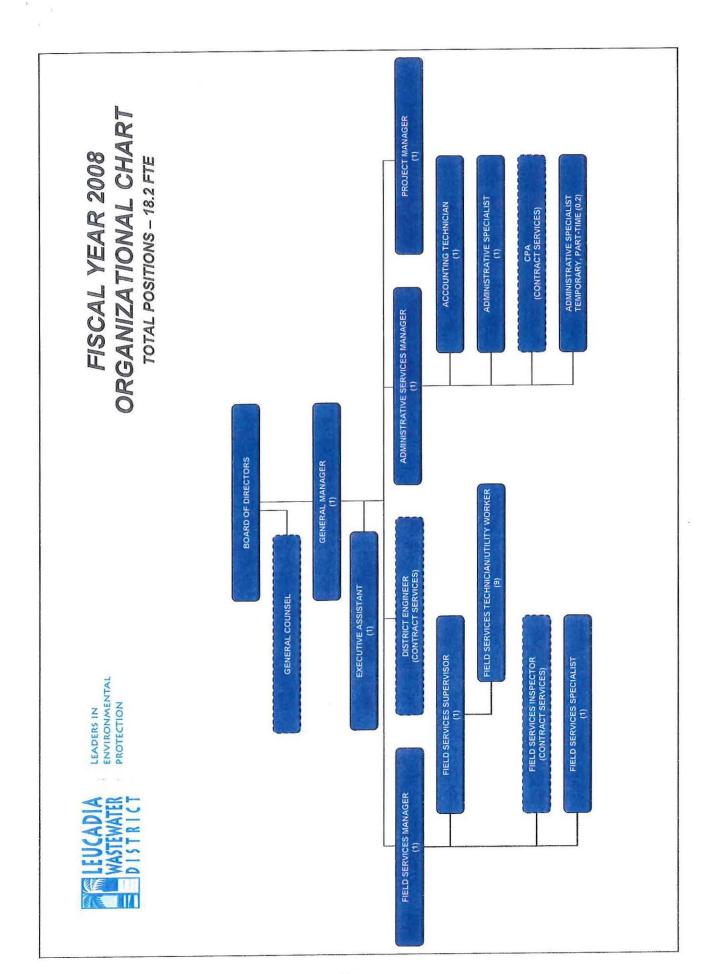
- Of the 18 agencies surveyed, only two offer PTO rather than a combination of vacation and sick leave.
- ♦ Of the 16 agencies offering vacation and sick leave:
  - ➤ Median vacation days for year one is 12 and range from 10–13 days.
  - ➤ Median sick days for year one is 12 and range from 8–13.5 days.
  - > The maximum level of annually accrued vacation days has a median of 23 and range from 16-32.
  - > The maximum level of annually accrued sick days has a median of 12 and range from 10-15.
- Only one of 16 agencies varies sick leave based on longevity; the remaining only vary vacation days.
- The median number of years of employment needed to reach maximum time off is 20 years and ranges from 10-30 years.
- The standard number of observed and floating holidays is 12. Of the agencies that deviate, there is only one that deviates more than two days above or below.



#### OTHER PROGRAMS AND POLICIES

- ♦ Seventeen of 17 survey agencies offer employee assistance programs that range in cost from \$1.72/month/employee to \$5,500 annually.
- Sixteen of 17 survey agencies offer tuition reimbursement programs that range in maximum reimbursement from \$250 to \$5,250 annually.
- Nine of 17 survey agencies offer suggestion awards that range in award amount. Formulas are based on type of idea and are paid a one-time amount that is typically less than \$200.
- Fourteen of 17 survey agencies offer employee recognition awards. Awards are either for length of service or merit and are in the form of gift certificates, cash and plaques.
- ♦ Four of 16 survey agencies provide supplemental pay for longevity ranging from 1–5 percent.
- ♦ Eight of 16 survey agencies provide supplemental pay for licenses/certifications. Three agencies provide a one-time bonus, and five offer an ongoing salary increase.
- Ten of 15 survey agencies provide supplemental pay for military callback. Four of the 10 agencies go beyond the legally required policy and pay the difference between military pay and agency pay.
- Of the 17 survey agencies, ten grant salary increases based on Time In Service, four have a variable merit structure and three use a combination of both.





## ATTACHMENT 2

MAY 14, 2008 REGULAR BOARD MEETING MINUTES

Ref: 08-1558

#### LEUCADIA WASTEWATER DISTRICT

Minutes of a Regular Board Meeting
May 14, 2008

A regular meeting of the Board of Directors of the Leucadia Wastewater District (LWD) was held Wednesday, May 14, 2008 at 5:00 p.m., at the District Administration Office at 1960 La Costa Ave., Carlsbad, California.

#### 1. Call to Order

President Sullivan called the meeting to order at 5:00 p.m.

#### 2. Roll Call

DIRECTORS PRESENT:

Sullivan, Kulchin, Juliussen, Hanson, and Omsted

DIRECTORS ABSENT:

None

OTHERS PRESENT:

General Manager Paul Bushee, District Counsel Wayne Brechtel, Administrative Services Manager Chuck LeMay, Field Services Manager Leo Schempp, Project Manager Robin Morishita, Executive Assistant Trisha Miranda, Richard Duffey with Brownell and Duffey, and District

Engineer Steve Deering

#### 3. Pledge of Allegiance

#### 4. Approval of Agenda

Upon a motion duly made by Director Juliussen, seconded by Director Hanson, and carried, the Board of Directors approved the agenda.

#### 5. Public Comment

There was no public comment.

GM Bushee introduced Mr. Michael Ramirez as LWD's new Utility Worker. The Board of Directors welcomed Mr. Ramirez to LWD.

#### 6. Presentations and Awards

A. Award of the California Society of Municipal Finance Officers (CSMFO).

GM Bushee stated that last month, LWD received a certificate of award from CSMFO recognizing the District's efforts in meeting professional standards and criteria in reporting and preparation of the annual financial statements. GM Bushee recognized CPA Richard Duffey, and staff members ASM LeMay and AT McEniry for their efforts in applying for the award.

The Board of Directors congratulated staff for their achievement.

#### 7. Consent Calendar

A. Minutes for the following meetings: April 9, 2008 Regular Board meeting April 22, 2008 Special Board meeting D. <u>CSDA Legislative Day was held at the Sheraton Grand Sacramento Hotel in Sacramento, CA on May 12, 2008 – report by Directors Juliussen and Sullivan.</u>

President Sullivan and Director Juliussen attended the CSDA Legislative Day Conference. Director Juliussen stated that legislatures are proposing proposition 1A which will help fund the parole realignment by taxing water and wastewater agencies. Director Juliussen noted that CSDA is recommending that Special District members vote no on proposition 98 and yes on proposition 99. President Sullivan and Director Juliussen met with local legislatures or their assistants.

#### 14. Comments, Questions or Requests by Directors

Director Kulchin thanked FSM Leo Schempp for attending a local elementary school in La Costa and presenting them with information on the District.

Director Juliussen thanked staff for the get well card and thanked Director Hanson for visiting him at the hospital.

#### 15. General Manager's Report

The following items were reported:

- Two news articles relating to a wastewater service rate increase in Encinitas and the state of wastewater infrastructure in the United States were included as handouts at the meeting. GM Bushee noted that he had a telephone interview with Ms. Ruth Webster of the North County Times relating to the Encinitas article.
- On Friday, staff noticed that a cable was stolen from one of LWD's portable generator and staff notified the police.
- The CSDA Quarterly Dinner is tomorrow night and the carpool will be leaving LWD at 5:30 p.m.
- The District will be participating in the Carlsbad Public Works Day event on Wednesday, May 21, 2008.
- The Employee BBQ is scheduled for Thursday, July 10, 2008 at noon located at Stagecoach Park in Carlsbad.

#### 16. General Counsel's Report

General Counsel reported he participated on a conference call with the CASA committee. The committee discussed potential regulations for private laterals; such as, the need of a legislation that would include the inspection of private laterals prior to the close of escrow.

President Sullivan called for a ten minute break before meeting in closed session.

#### 17. Closed Session

A. To meet with General Manager Bushee and ASM LeMay to discuss labor negotiation, as authorized under Government Code 54957.6

The Board of Directors met with GM Bushee and ASM LeMay to discuss labor negotiation.

Following discussion, the Board of Directors reported that they had approved the following: 1) establish LWD salary ranges at 10% above the industry average, 2) establish salary range spreads of 25%; 3) a 3% general adjustment to those employees who's salaries would not be increased as part of range adjustments; and 4) maintain staff's benefits at the same level. The Board of Directors will approve funding for these as part of the overall FY 09 Budget approval process in June 2008.

#### 18. Adjournment

President Sullivan adjourned the meeting at 7:50 p.m.

Elaine Sullivan, President

Paul J. Buskee

Secretary/General Manager

(SEAL)

## ATTACHMENT 3

STAFF REPORT: 2011 SALARY COMPENSATION STUDY

#### MEMORANDUM

Ref: 12-3115

DATE:

January 5, 2012

TO:

Human Resources Committee

FROM:

Paul J. Bushee, General Manager

SUBJECT:

Salary and Compensation Study

#### RECOMMENDATION:

Staff requests that the Human Resources Committee:

1. Discuss and provide direction, as appropriate.

#### BACKGROUND:

At the August 2011 Board of Director's meeting, Director Kulchin requested that the District conduct an independent compensation survey during the current fiscal year. This issue was briefly discussed at the December 2011 Board meeting and the Board referred this matter to the Human Resources Committee (HRC) for further discussion.

LWD provides compensation information to the HRC and the Board of Directors on an annual basis as part of the budget preparation process. This information is generally collected and disseminated by staff; however, it is occasionally compiled by an independent source.

The most recent independent compensation survey was conducted in April 2008 by Mr. Allan Crecelius from Reward Strategy Group (RSG). This survey not only compared District compensation data with 18 similar agencies but also provided a benchmark job analysis upon which a salary survey database was established. As a result of this job analysis, the Board set LWD salary ranges at a minimum of 10% above the compensation survey average.

#### DISCUSSION:

Since 2008, staff has annually conducted an internal compensation survey using the same agency base and job analysis benchmark established by RSG. A copy of the 2011 internal compensation survey has been attached for your review. Staff believes that the benchmarks established in the independent survey provide the best compensation comparison.

Staff has not planned or budgeted for an independent compensation analysis during FY 2012. Staff requested an estimate from RSG since they are most familiar with our organization and have an initial database already established. The estimate to provide services similar to the 2008 survey is \$28,000.

If the HRC and the Board are interested in conducting the compensation analysis during FY 2012, a mid-year budget appropriation would be required. Another alternative is to budget sufficient funds and conduct the independent analysis during next fiscal year (FY 2013).

Staff requests that the Human Resources Committee discuss and provide direction, as appropriate.

cal:PJB

Attachment

### Leucadia Wastewater District 2011 Salary Survey Summary of Survey Data

District Class	District Range Max (\$)	# Comparisons	Survey Average (\$)	LWWD vs Average	District Rank
Administrative Services Manager	141,831	16	134,738	5.3%	6
Technical Services Manager	141,831	16	136,210	4.1%	7
Field Services Superintendent	118,193	11	110,523	6.9%	3
Field Services Supervisor	98,494	17	90,367	9.0%	3
Field Services Specialist	82,078	13	71,886	14.2%	i
Field Services Technician III	74,593	17	67,709	10.2%	2
Field Services Technician II	65,137	15	61,220	6.4%	6
Field Services Technician I	58,518	16	54,500	7.4%	3
FST-In-Training	50,534	11	46,390	8.9%	2
Executive Assistant	82,078	15	73,662	11.4%	.4
Accounting Technician	69,707	15	61,461	13.4%	3:
Administrative Specialist	58,518	17	54,763	6.9%	4

# ATTACHMENT 4

JANUARY 10, 2012 HRC MEETING MINUTES

Ref: 12-3129

#### LEUCADIA WASTEWATER DISTRICT

#### Minutes of a Human Resource Committee Meeting January 10, 1012

A meeting of the Human Resource Committee (HRC) of Leucadia Wastewater District (LWD) was held January 10, 2012 at 9:30 a.m., at the LWD Administration Office located at 1960 La Costa Ave., Carlsbad, California.

#### 1. Call to Order

Chairperson Hanson called the meeting to order at 9:30 p.m.

#### Roll Call

DIRECTORS PRESENT:

Kulchin and Hanson

DIRECTORS ABSENT:

None

OTHERS PRESENT:

General Manager Paul Bushee, Administrative Services

Manager Chuck LeMay, and Executive Assistant Trisha

Hill

#### 3. Public Comment

No public comment was received.

#### 4. Old Business

None.

#### 5. New Business

A. Review and discuss salary and compensation study.

GM Bushee presented the item stating that Director Kulchin suggested that staff look into conducting an independent compensation study. GM Bushee provided background information on the District's 2008 Compensation survey completed by Reward Strategic Group (RSG). He noted that since 2008, staff has been conducting compensation surveys using the same classifications as RSG.

ASM LeMay stated that the 2011 survey was included in the agenda for review.

President Hanson requested a report that contained detailed survey data for each classification. ASM LeMay provided that information during the meeting. The HRC reviewed the detailed data report and asked several questions pertaining to the report.

GM Bushee also presented a PowerPoint with information relating to the District's turnover rate within the last seven years, the median salary range, and the amount of organization incentive received by employees over the past few years.

Following discussion, the HRC determined that an independent compensation study was not necessary this fiscal year or next fiscal year.

#### 6. Information Items

None.

- 7. Director's Comments None.
- 8. General Manager's Comments None.
- Adjournment
   Chairperson Hanson adjourned the meeting at approximately 10:30 a.m.

Paul J. Bushee, Secretary/Manager

(Seal)